

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT**

**PROPOSITION 39 GENERAL OBLIGATION BONDS  
MEASURE T BOND BUILDING FUND  
PERFORMANCE AUDIT**

**Fiscal Year Ending June 30, 2009**

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT**

**PROPOSITION 39 GENERAL OBLIGATION BONDS**

**MEASURE T BOND BUILDING FUND**

**PERFORMANCE AUDIT**

**June 30, 2009**

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## INDEPENDENT AUDITORS' REPORT

The Citizens' Oversight Committee  
San Bernardino City Unified School District  
777 North "F" Street  
San Bernardino, CA 92410

We have conducted a performance audit of the San Bernardino City Unified School District (the "District"), Measure T General Obligation Bond funds for the year ended June 30, 2009.

We conducted our performance audit in accordance with *Governmental Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives.

Our audit was limited to the objectives listed on page 2 of this report which includes determining the San Bernardino City Unified School District's compliance with the performance requirements for the Proposition 39 Measure T General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIII A of the California Constitution and Proposition 39 as they apply to the Bonds and the net proceeds thereof. Management is responsible for the San Bernardino City Unified School District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we made a study and evaluation of the internal controls of San Bernardino City Unified School District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution. Accordingly, we do not express any assurance on the internal controls.

The results of our tests indicated that, in all significant respects, San Bernardino City Unified School District expended Measure T General Obligation Bond funds for the year ended June 30, 2009 only for the purposes approved by the voters and only on the specific projects developed by the District's Board of Trustees, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution.

*Vicenti, Lloyd & Stutzman LLP*  
VICENTI, LLOYD & STUTZMAN LLP

February 25, 2010

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT**

**PROPOSITION 39 GENERAL OBLIGATION BONDS**

**MEASURE T**

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**June 30, 2009**

**OBJECTIVES**

The objectives of our Performance Audit were to:

- Document the expenditures charged to the San Bernardino City Unified School District Measure T Bond Building Fund.
- Determine whether expenditures charged to the Measure T Bond Building Fund, have been made in accordance with the bond project list approved by the voters through the approval of Measure T in March 2004.
- Note any incongruities or system weaknesses and provide recommendations for improvement.
- Provide the District Board and the Citizens' Oversight Committee with a performance audit as required under the requirements of the California Constitution and Proposition 39.

**SCOPE OF THE AUDIT**

The scope of our Performance Audit covered the fiscal period from July 1, 2008 to June 30, 2009. The expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other state or local funding sources, other than the proceeds of the bonds, were not included within the scope of our audit. Expenditures incurred subsequent to June 30, 2009, were not reviewed or included within the scope of our audit or in this report.

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**BACKGROUND INFORMATION**

In November 2000 the voters of the State of California approved Proposition 39 authorizing the issuance of general obligation bonds by California public school district's and community colleges, under certain circumstances and subject to certain conditions. In March 2004, a general obligation bond proposition (Measure T) of the San Bernardino City Unified School District was approved by the voters of the District. Measure T authorized the District to issue up to \$140,000,000 of general obligation bonds to finance various capital projects, and related costs, as specified in the bond measure provisions of Measure T.

Pursuant to the requirements of Proposition 39, and related state legislation, the Board of Education of the District established a Citizens' Oversight Committee and appointed its members. The principal purpose of the Citizens' Oversight Committee, as set out in state law, is to inform the public as to the expenditures of the proceeds of the bonds issued pursuant to the Measure T bond authorization. The Citizens' Oversight Committee is required to issue at least one report annually as to its activities and findings.

Section 1(b)(3)(C) of Article XIII A of the California Constitution requires the District to conduct an annual independent performance audit to ensure that the proceeds of the bonds deposited into the Measure T Bond Building Fund have been expended only for the authorized bond projects.

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**PROCEDURES PERFORMED**

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2009, for the Measure T Bond Building Fund. Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for expenditures to ensure compliance with the requirements of Proposition 39 and Measure T as to the approved bond projects list. We performed the following procedures:

- We reviewed the projects listed to be funded with general obligation bond proceeds as set out in the Measure T election documents.
- We selected a sample of expenditures for the fiscal year ended June 30, 2009, and reviewed supporting documentation to ensure that such funds were properly expended on the authorized bond projects.
- We verified that funds from the Measure T Bond Building Fund were generally expended for the construction, reconstruction, acquisition, furnishing and equipping of District facilities constituting the authorized bond projects. In addition, we verified that funds held in the Measure T Bond Building Fund were used for salaries of administrators only to the extent they perform administrative oversight work on construction projects as allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

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**CONCLUSION**

The results of our tests indicated that, in all significant respects, the San Bernardino City Unified School District has properly accounted for the expenditures of the funds held in the Measure T Bond Building Fund and that such expenditures were made on authorized bond projects. Further, it was noted that the funds held in the Measure T Bond Building Fund and expended by the District, were used for salaries of school administrators only to the extent they perform administrative oversight work on construction projects as allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

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**SCHEDULE OF FINDINGS AND RECOMMENDATIONS**

**June 30, 2009**

There were no findings related to the performance audit for the fiscal year ended June 30, 2009.



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**PROPOSITION 39 GENERAL OBLIGATION BONDS**

**MEASURE T**

**PERFORMANCE AUDIT**

**STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS**

**June 30, 2009**

There were no findings related to the performance audit for the fiscal year ended June 30, 2008.