

**SAN BERNARDINO CITY
UNIFIED SCHOOL DISTRICT**

**BUILDING FUND (MEASURE T AND MEASURE N)
FINANCIAL AND PERFORMANCE AUDITS**

JUNE 30, 2016

**SAN BERNARDINO CITY
UNIFIED SCHOOL DISTRICT**

**BUILDING FUND (MEASURE T AND MEASURE N)
FINANCIAL AUDIT**

JUNE 30, 2016

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**TABLE OF CONTENTS
JUNE 30, 2016**

FINANCIAL SECTION

Independent Auditor's Report	2
Building Fund (Measure T and N)	
Balance Sheet	4
Statement of Revenues, Expenditures, and Changes in Fund Balance	5
Notes to Financial Statements	6

SUPPLEMENTARY INFORMATION

Schedule of Long-Term Obligations	14
Statement of Revenues, Expenditures and Change in Fund Balance – Budget to Actual (Measure T)	16
Statement of Revenues, Expenditures and Change in Fund Balance – Budget to Actual (Measure N)	17
Note to Supplementary Information	18

INDEPENDENT AUDITOR'S REPORT

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	20
--	----

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Financial Statement Findings	23
Summary Schedule of Prior Audit Findings	24



INDEPENDENT AUDITOR'S REPORT

Governing Board and
Citizens Oversight Committee
San Bernardino City Unified School District
San Bernardino, California

Report on the Financial Statements

We have audited the accompanying financial statements of the San Bernardino City Unified School District's (the District), Building Fund (Measure T and N), as of and for the year ended June 30, 2016, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statement in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of financial statements, whether due to error or fraud. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Building Fund (Measure T and N) of the San Bernardino City Unified School District as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the Building Fund specific to Measure T and N, and are not intended to present fairly the financial position and changes in financial position of San Bernardino City Unified School District in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 7, 2017, on our consideration of the District's Building Fund (Measure T and N) internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's Building Fund (Measure T and N) internal control over financial reporting and compliance.

Vavrinek, Irwin, Day & Co., LLP

Rancho Cucamonga, California
March 7, 2017

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**BALANCE SHEET
JUNE 30, 2016**

	<u>Measure T</u>	<u>Measure N</u>	<u>Total</u>
ASSETS			
Deposits and investments	\$ 11,819,580	\$ 42,134,695	\$ 53,954,275
Accounts receivable	-	25	25
Due from other funds	1,661	-	1,661
Total Assets	<u>\$ 11,821,241</u>	<u>\$ 42,134,720</u>	<u>\$ 53,955,961</u>
LIABILITIES AND FUND BALANCE			
Liabilities:			
Accounts payable	\$ 1,004,953	\$ 1,024,153	\$ 2,029,106
Due to other funds	117	9,851	9,968
Total Liabilities	<u>1,005,070</u>	<u>1,034,004</u>	<u>2,039,074</u>
Fund Balance:			
Restricted for capital projects funds	<u>10,816,171</u>	<u>41,100,716</u>	<u>51,916,887</u>
Total Liabilities and Fund Balance	<u>\$ 11,821,241</u>	<u>\$ 42,134,720</u>	<u>\$ 53,955,961</u>

The accompanying notes are an integral part of these financial statements.

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE
FOR THE YEAR ENDED JUNE 30, 2016**

	<u>Measure T</u>	<u>Measure N</u>	<u>Total</u>
REVENUES			
Interest income	\$ 58,134	\$ 185,635	\$ 243,769
Other local revenue	-	1,624	1,624
Total Revenues	<u>\$ 58,134</u>	<u>\$ 187,259</u>	<u>\$ 245,393</u>
EXPENDITURES			
Current			
Salaries and benefits	\$ 47,127	\$ 43,459	\$ 90,586
Services			
Professional services and other operating expenditures	2,036,913	1,469,550	3,506,463
Capital outlay			
Land improvements	828,486	584,300	1,412,786
Buildings and improvements to buildings	4,378,203	7,757,636	12,135,839
Equipment	453,972	1,017,948	1,471,920
Debt service payment - COP	-	1,615,292	1,615,292
Total Expenditures	<u>7,744,701</u>	<u>12,488,185</u>	<u>20,232,886</u>
DEFICIENCY OF REVENUES OVER EXPENDITURES	<u>(7,686,567)</u>	<u>(12,300,926)</u>	<u>(19,987,493)</u>
Other Financing Sources (Uses):			
Transfers in	1,398,655	-	1,398,655
Other sources - proceeds from bond issuance	-	32,495,000	32,495,000
Other sources - premium on bond issuance	-	122,903	122,903
Transfers out	(909,267)	(507,139)	(1,416,406)
Net Financing Sources	<u>489,388</u>	<u>32,110,764</u>	<u>32,600,152</u>
NET CHANGE IN FUND BALANCE	(7,197,179)	19,809,838	12,612,659
FUND BALANCE - BEGINNING	<u>18,013,350</u>	<u>21,290,878</u>	<u>39,304,228</u>
FUND BALANCE - ENDING	<u>\$ 10,816,171</u>	<u>\$ 41,100,716</u>	<u>\$ 51,916,887</u>

The accompanying notes are an integral part of these financial statements.

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the San Bernardino City Unified School District's (the District) Building Fund (Measure T and N) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA). The San Bernardino City Unified School District Building Fund accounts for financial transactions in accordance with the policies and procedures of the California School Accounting Manual.

Financial Reporting Entity

The financial statements include only the Building Fund of the San Bernardino City Unified School District used to account for Measure T and N projects. This Fund was established to account for the expenditures of general obligation bonds issued under Measure T and N. These financial statements are not intended to present fairly the financial position and results of operations of the San Bernardino City Unified School District in compliance with accounting principles generally accepted in the United States of America.

Fund Accounting

The operations of the Building Fund are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Basis of Accounting

The Building Fund is accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. The District's governing board adopts an operating budget no later than July 1 in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. The Board revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016**

Encumbrances

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances lapse at June 30.

Fund Balance - Building Fund (Measure T and N)

As of June 30, 2016, the fund balance is classified as follows:

Restricted - amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Spending Order Policy

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the governing board has provided otherwise in its commitment or assignment actions.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Change in Accounting Principles

In February 2015, the GASB issued Statement No. 72, *Fair Value Measurement and Application*. This Statement addresses accounting and financial reporting issues related to fair value measurements. The definition of *fair value* is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This Statement provides guidance for determining a fair value measurement for financial reporting purposes. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements.

The District has implemented the provisions of this Statement as of June 30, 2016.

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016**

In June 2015, the GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The objective of this Statement is to identify—in the context of the current governmental financial reporting environment—the hierarchy of generally accepted accounting principles (GAAP). The "GAAP hierarchy" consists of the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with GAAP and the framework for selecting those principles. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and non-authoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP.

This Statement supersedes Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*.

The District has implemented the provisions of this Statement as of June 30, 2016.

In December 2015, the GASB issued Statement No. 79, *Certain External Investment Pools and Pool Participants*. This Statement addresses accounting and financial reporting for certain external investment pools and pool participants. Specifically, it establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. An external investment pool qualifies for that reporting if it meets all of the applicable criteria established in this Statement. The specific criteria address (1) how the external investment pool transacts with participants; (2) requirements for portfolio maturity, quality, diversification, and liquidity; and (3) calculation and requirements of a shadow price. Significant noncompliance prevents the external investment pool from measuring all of its investments at amortized cost for financial reporting purposes. Professional judgment is required to determine if instances of noncompliance with the criteria established by this Statement during the reporting period, individually or in the aggregate, were significant.

If an external investment pool does not meet the criteria established by this Statement, that pool should apply the provisions in paragraph 16 of Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, as amended. If an external investment pool meets the criteria in this Statement and measures all of its investments at amortized cost, the pool's participants also should measure their investments in that external investment pool at amortized cost for financial reporting purposes. If an external investment pool does not meet the criteria in this Statement, the pool's participants should measure their investments in that pool at fair value, as provided in paragraph 11 of Statement No. 31, as amended.

This Statement establishes additional note disclosure requirements for qualifying external investment pools that measure all of their investments at amortized cost for financial reporting purposes and for governments that participate in those pools. Those disclosures for both the qualifying external investment pools and their participants include information about any limitations or restrictions on participant withdrawals.

The District has implemented the provisions of this Statement as of June 30, 2016.

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016**

NOTE 2 - INVESTMENTS

Policies and Practices

The District is authorized under *California Government Code* to make direct investments in local agency bonds, notes, or warrants within the State: U.S. Treasury instrument; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreement; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security, and collateralized mortgage obligations.

Investment in County Treasury

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statement at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

General Authorizations

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016**

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District manages its exposure to interest rate risk by investing in the San Bernardino County Treasury Investment Pool. The District maintains a Building Fund (Measure T and N) investment of \$53,954,275 with the San Bernardino County Treasury Investment Pool, with an average maturity of 311 days.

NOTE 3 - FAIR VALUE MEASUREMENTS

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonably available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the San Bernardino County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The District's fair value measurements are as follows at June 30, 2016:

Investment Type	Reported Amount	Uncategorized
San Bernardino County Treasury Investment Pool	\$ 53,954,275	\$ 53,954,275

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016**

NOTE 4 - ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2016, consisted of the following:

	Measure T	Measure N
Other local sources	\$ -	\$ 25

NOTE 5 - ACCOUNTS PAYABLE

Accounts payable at June 30, 2016, consisted of the following:

	Measure T	Measure N
Services	\$ 575,905	\$ 91,266
Capital outlay	429,048	932,887
	<u>\$ 1,004,953</u>	<u>\$ 1,024,153</u>

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2016**

NOTE 6 - COMMITMENTS AND CONTINGENCIES

As of June 30, 2016, the Building Fund (Measure T and N) had the following commitments with respect to unfinished projects:

Measure T Projects	Remaining Construction Commitment	Expected Date of Completion
District-wide surveillance project	\$ 16,880	12/31/16
Riley lunch shelter addition	15,999	12/31/16
Richardson lunch shelter addition	16,026	12/31/16
San Bernardino High modernization	60,763	12/31/16
Community day school MU room modernization	184,085	03/31/17
San Gorgonio canopy repair	2,300	12/31/16
Professional development center	715,121	12/31/16
San Bernardino High auditorium modernization	162,274	06/30/18
Indian Springs auditorium modernization	35,566	03/31/18
Cajon theatre modernization	16,078	06/30/17
URS program management	331,082	12/31/16
	<u>\$ 1,556,174</u>	

Measure N Projects	Remaining Construction Commitment	Expected Date of Completion
Cajon athletic complex upgrade	\$ 135,478	12/31/2017
Pacific athletic complex upgrade	136,197	12/31/2017
San Bernardino athletic complex upgrade	136,182	12/31/2017
Arroyo Valley athletic complex upgrade	536,909	12/31/2017
Community day school	81,745	12/31/2016
SMART building air conditioning improvements	103,996	12/31/2016
District-wide marquee upgrade	80,673	12/31/2016
Indian Springs canopy repair	12,425	6/30/2017
Professional development center	36,663	12/31/2016
Indian Springs auditorium modernization	170,759	3/31/2018
District-wide surveillance project	236,616	12/31/2016
Indian Springs performing arts center	350,492	3/31/2018
	<u>\$ 2,018,135</u>	

Litigation

The District is not currently a party to any legal proceedings with respect to Measure T and Measure N projects.

SUPPLEMENTARY INFORMATION

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**SCHEDULE OF LONG-TERM OBLIGATIONS
JUNE 30, 2016**

General Obligation Bonds

The general obligation bonded debt for Measure T is as follows:

Issue Date	Maturity Date	Interest Rate	Original Issue	Bonds			Bonds
				Outstanding July 1, 2015	Capital Appreciation	Redeemed	Outstanding June 30, 2016
9/16/04	8/1/29	1.25-5.46%	\$ 44,999,498	\$ 1,112,708	\$ 101,504	\$ -	\$ 1,214,212
5/18/06	8/1/30	4.50-5.15%	\$ 67,999,967	\$ 5,739,554	\$ 292,984	\$ 2,260,000	\$ 3,772,538
3/14/07	8/1/31	3.44-4.76%	9,997,217	11,523,920	472,251	15,000	11,981,171
3/3/11	8/1/42	7.41-7.50%	11,525,419	16,582,195	1,262,463	-	17,844,658
3/3/11	8/1/35	7.41-7.50%	5,477,434	8,342,285	756,820	-	9,099,105
6/12/13	8/1/28	2.00-5.00%	86,000,000	84,355,000	-	1,580,000	82,775,000
8/7/14	8/1/28	2.00-5.00%	24,705,000	24,705,000	-	1,735,000	22,970,000
			<u>\$ 250,704,535</u>	<u>\$ 152,360,662</u>	<u>\$ 2,886,022</u>	<u>\$ 5,590,000</u>	<u>\$ 149,656,684</u>

Between 2005 and 2011, the District issued bonds, Series A through E, totaling \$139,999,535. On June 12, 2013, the District issued refunding bonds to advance refund portions of Series A, Series B and a prior Refunding Bond unrelated to Measure T. On August 7, 2014, the District issued refunding bonds to advance refund the remaining Series A and a prior Bond unrelated to Measure T.

The bonds mature through 2043 as follows:

Fiscal Year	Principal			Total
	Including Accreted Interest to Date	Accreted Interest	Current Interest	
2017	\$ 6,620,974	\$ 1,132	\$ 5,008,931	\$ 11,631,037
2018	7,183,640	3,466	4,763,132	11,950,238
2019	7,250,000	-	4,458,957	11,708,957
2020	7,960,594	4,406	4,117,157	12,082,157
2021	7,088,522	6,478	3,779,919	10,874,919
2022-2026	43,012,545	57,455	12,889,516	55,959,516
2027-2031	37,423,741	11,341,259	2,472,500	51,237,500
2032-2036	17,028,729	43,366,271	-	60,395,000
2037-2041	13,456,939	54,133,063	-	67,590,002
2042-2043	2,631,000	14,089,000	-	16,720,000
Total	<u>\$ 149,656,684</u>	<u>\$ 123,002,530</u>	<u>\$ 37,490,112</u>	<u>\$ 310,149,326</u>

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**SCHEDULE OF LONG-TERM OBLIGATIONS
JUNE 30, 2016**

The general obligation bonded debt for Measure N is as follows:

Issue Date	Maturity Date	Interest Rate	Original Issue	Bonds			Bonds
				Outstanding July 1, 2015	Issued	Redeemed	Outstanding June 30, 2016
6/12/13	8/1/37	2.00-4.00%	\$ 30,150,000	\$ 29,800,000	\$ -	\$ -	\$ 29,800,000
6/12/13	8/1/27	0.99-4.66%	12,515,000	10,760,000	-	2,120,000	8,640,000
7/15/15	8/1/40	2.00-5.00%	32,495,000	-	32,495,000	-	32,495,000
			<u>\$ 75,160,000</u>	<u>\$ 40,560,000</u>	<u>\$ 32,495,000</u>	<u>\$ 2,120,000</u>	<u>\$ 70,935,000</u>

On June 12, 2013, the District issued bonds, Series A and B, totaling \$42,665,000. On July 15, 2015, the District issued bonds, Series C, totaling \$32,495,000.

The bonds mature through 2041 as follows:

Fiscal Year	Principal	Current	Total
	Including Accreted Interest to Date	Interest	
2017	\$ 1,595,000	\$ 3,162,689	\$ 4,757,689
2018	1,075,000	3,079,499	4,154,499
2019	1,080,000	3,038,516	4,118,516
2020	500,000	3,008,226	3,508,226
2021	600,000	2,990,147	3,590,147
2022-2026	5,165,000	14,457,980	19,622,980
2027-2031	10,915,000	12,759,463	23,674,463
2032-2036	19,345,000	9,338,156	28,683,156
2037-2041	30,660,000	3,895,884	34,555,884
Total	<u>\$ 70,935,000</u>	<u>\$ 55,730,560</u>	<u>\$ 126,665,560</u>

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGE IN FUND BALANCE – BUDGET TO ACTUAL (MEASURE T)
JUNE 30, 2016**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
REVENUES			
Interest income	\$ 119,806	\$ 58,134	\$ 61,672
EXPENDITURES			
Current			
Salaries and benefits	187,427	47,127	140,300
Services			
Professional services and other operating expenditures	3,568,996	2,036,913	1,532,083
Capital outlay			
Land improvements	1,376,839	828,486	548,353
Buildings and improvements to buildings	13,488,875	4,378,203	9,110,672
Equipment	896,954	453,972	442,982
Total Expenditures	<u>19,519,091</u>	<u>7,744,701</u>	<u>11,774,390</u>
DEFICIENCY OF REVENUES OVER EXPENDITURES	<u>(19,399,285)</u>	<u>(7,686,567)</u>	<u>(11,712,718)</u>
Other Financing Sources (Uses):			
Transfers in	1,591,767	1,398,655	193,112
Transfers out	<u>(1,502,340)</u>	<u>(909,267)</u>	<u>(593,073)</u>
Net Financing Sources (Uses)	<u>89,427</u>	<u>489,388</u>	<u>(399,961)</u>
NET CHANGE IN FUND BALANCE	(19,309,858)	(7,197,179)	(12,112,679)
FUND BALANCE - BEGINNING	<u>18,013,350</u>	<u>18,013,350</u>	<u>-</u>
FUND BALANCE - ENDING	<u>\$ (1,296,508)</u>	<u>\$ 10,816,171</u>	<u>\$ (12,112,679)</u>

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGE IN FUND BALANCE – BUDGET TO ACTUAL (MEASURE N)
JUNE 30, 2016**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
REVENUES			
Interest income	\$ 199,616	\$ 185,635	\$ 13,981
Other local revenue	-	1,624	(1,624)
Total Revenues	<u>\$ 199,616</u>	<u>\$ 187,259</u>	<u>\$ 12,357</u>
EXPENDITURES			
Current			
Salaries and benefits	\$ 64,804	\$ 43,459	\$ 21,345
Services			
Professional services and other operating expenditures	3,727,614	1,469,550	2,258,064
Capital outlay			
Land improvements	1,875,129	584,300	1,290,829
Buildings and improvements to buildings	66,307,698	7,757,636	58,550,062
Equipment	3,332,584	1,017,948	2,314,636
Debt service payment - COP	2,921,316	1,615,292	1,306,024
Total Expenditures	<u>78,229,145</u>	<u>12,488,185</u>	<u>65,740,960</u>
DEFICIENCY OF REVENUES OVER EXPENDITURES	<u>(78,029,529)</u>	<u>(12,300,926)</u>	<u>(65,728,603)</u>
Other Financing Sources (Uses):			
Transfers in	345,800	-	345,800
Other sources - proceeds from bond issuance	32,495,000	32,495,000	-
Other sources - premium on bond issuance	-	122,903	(122,903)
Transfers out	(507,139)	(507,139)	-
Net Financing Sources	<u>32,333,661</u>	<u>32,110,764</u>	<u>222,897</u>
NET CHANGE IN FUND BALANCE	(45,695,868)	19,809,838	(65,505,706)
FUND BALANCE - BEGINNING	21,290,878	21,290,878	-
FUND BALANCE - ENDING	<u>\$ (24,404,990)</u>	<u>\$ 41,100,716</u>	<u>\$ (65,505,706)</u>

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**NOTE TO SUPPLEMENTARY INFORMATION
JUNE 30, 2016**

NOTE 1 - PURPOSE OF SCHEDULES

Schedule of Long-Term Obligations

This schedule provides a debt repayment schedule associated with the bond proceeds received through issuance of Building Fund (Measure T and N) obligations.

Budgetary Comparison Statement

This schedule provides the budget to actual comparison for the Statement of Revenues, Expenditures and Change in Fund Balance of the Building Fund (Measure T and N).

INDEPENDENT AUDITOR'S REPORT



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Governing Board and
Citizens Oversight Committee
San Bernardino City Unified School District
San Bernardino, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying financial statements of the San Bernardino City Unified School District (the District) Building Fund (Measure T and N), as of and for the year ended June 30, 2016, and the related notes of the financial statements, and have issued our report thereon dated March 7, 2017.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the Building Fund specific to Measure T and N, and are not intended to present fairly the financial position and changes in financial position of San Bernardino City Unified School District in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered San Bernardino City Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the San Bernardino City Unified School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the San Bernardino City Unified School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be, significant deficiencies or material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether San Bernardino City Unified School District's Building Fund (Measure T and N) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Vavriek, Irwin, Day & Co., LLP
Rancho Cucamonga, California
March 7, 2017

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**FINANCIAL STATEMENT FINDINGS
JUNE 30, 2016**

None reported.

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
JUNE 30, 2016**

Except as specified in previous sections of this report, summarized below is the current status of all audit findings reported in the prior year's schedule of financial statement findings.

2015-001 *Internal Controls – Closing Process Accruals*

Finding

It was noted during testing that the District's process to ensure that expenditure accruals related to construction projects are properly recorded is not operating effectively. As a result, there was construction expenditures that were not properly accrued at year end and construction expenditures accrued that should not have been accrued. Auditing standards suggest that material misstatements made during the closing process reflect a material weakness in the internal controls over financial reporting when the likelihood of misstatement is more than remote of continued occurrence.

Questioned Cost

\$1,269,686 in the Measure T Bond Building Fund.

Recommendation

Evaluate existing formal closing policies and procedures specifically for the accrual of construction related expenditures. The procedures should include, but not be limited to, the coordination of information between the accounting; facilities and purchasing departments to ensure all vendors and contracts have been considered for all work completed through June 30th but not paid before year-end. If an invoice has not been received, the accrual amount must be estimated using sound management assumptions.

Current Status

Implemented

**SAN BERNARDINO CITY
UNIFIED SCHOOL DISTRICT**

**BUILDING FUND (MEASURE T AND MEASURE N)
PERFORMANCE AUDIT**

JUNE 30, 2016

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**PERFORMANCE AUDIT
TABLE OF CONTENTS
JUNE 30, 2016**

Independent Auditor's Report on Performance	2
Authority for Issuance	3
Purpose of Issuance	3
Authority for the Audit	4
Objectives of the Audit	4
Scope of the Audit	5
Procedures Performed	5
Conclusion	5
Schedule of Findings and Questioned Costs	6
Summary Schedule of Prior Year Audit Findings	7



INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE

Governing Board and
Citizens Oversight Committee
San Bernardino City Unified School District
San Bernardino, California

We were engaged to conduct a performance audit of the San Bernardino City Unified School District (the District) Building Fund (Measure T and N) for the year ended June 30, 2016.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution, but not for the purpose of expressing an opinion of the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended Building Fund (Measure T and N) funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution.

Vavrinek, Trine, Day & Co., LLP
Rancho Cucamonga, California
March 7, 2017

SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE T AND N)

JUNE 30, 2016

AUTHORITY FOR ISSUANCE

Measure T

The general obligation bonds associated with Measure T were issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law. The bonds are authorized to be issued by a resolution adopted by the Board of Education of the District on February 4, 2004.

The District received authorization from an election held on March 2, 2004, to issue bonds of the District in an aggregate principal amount not to exceed \$140,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2004 Authorization). The bonds represent all series of the authorized bonds to be issued under the 2004 Authorization.

Measure N

The general obligation bonds associated with Measure N were issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law. The bonds are authorized to be issued by a resolution adopted by the Board of Education of the District on August 7, 2012.

The District received authorization from an election held on November 6, 2012, to issue bonds of the District in an aggregate principal amount not to exceed \$250,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2012 Authorization). The bonds represent all series of the authorized bonds to be issued under the 2012 Authorization.

PURPOSE OF ISSUANCE

Measure T

"To improve student safety, repair local schools and relieve overcrowding by:

- Installing/repairing fire safety equipment;
- Fixing leaky roofs/decaying walls;
- Removing asbestos;
- Upgrading bathrooms, plumbing, sewers/electrical wiring for computer technology;
- Building new schools;
- Improving disabled access;
- Repairing, expanding, constructing, acquiring/equipping classrooms, labs, sites, libraries

Shall San Bernardino City Unified School District issue \$140,000,000 in bonds, at legal rates, with guaranteed annual audits, citizens' oversight, and no money for administrator salaries."

SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT BUILDING FUND (MEASURE T AND N)

JUNE 30, 2016

Measure N

"To make schools clean and safe and provide educational opportunities by repairing and replacing leaky roofs, deteriorating classrooms, fire alarms, security/electrical systems, removing asbestos, providing educational opportunities by updating classroom technology, science labs, and vocational education programs, and acquiring, constructing, repairing classrooms, sites, facilities and equipment shall San Bernardino City Unified School District issue \$250,000,000 bonds at legal rates, requiring annual audits, citizen oversight, no money for administrators' salaries/pensions or Sacramento, keeping all funds local."

AUTHORITY FOR THE AUDIT

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in Education Code sections 15278-15282:

1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
2. The school district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction and information technology needs in developing the project list.
3. Requires the school district to appoint a citizen's oversight committee.
4. Requires the school district to conduct an annual independent financial audit and performance audit in accordance with the *Government Auditing Standards* issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
5. Requires the school district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

OBJECTIVES OF THE AUDIT

1. Determine whether expenditures charged to the Building Fund have been made in accordance with the bond project list approved by the voters through the approval of Measure T and N.
2. Determine whether salary transactions, charged to the Building Fund were in support of Measure T and N and not for District general administration or operations.

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

JUNE 30, 2016

SCOPE OF THE AUDIT

The scope of our performance audit covered the period of July 1, 2015 to June 30, 2016. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2016, were not reviewed or included within the scope of our audit or in this report.

PROCEDURES PERFORMED

We obtained the general ledger and the project expenditure reports prepared by the District for the period July 1 2015 through June 30, 2016, for the Building Fund (Measure T and N). Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution and Measure T and N as to the approved bond projects list. We performed the following procedures:

1. We selected a sample of expenditures for the period starting July 1, 2015 and ending June 30, 2016, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text.
2. For Measure T our sample included 40 transactions totaling \$2,441,819. This represents 28 percent of the total expenditures, including transfers out of \$8,653,968. As for Measure N, our sample included 40 transactions totaling \$5,394,285. This represents 42 percent of the total expenditures, including transfers out of \$12,995,324.
3. We verified that funds from the Building Fund (Measure T and N) were generally expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects. In addition, we verified that funds held in the Building Fund (Measure T and N) were used for salaries of administrators only to the extent they perform administrative oversight work on construction projects as allowable per Opinion 04-110 issued on November 9, 2004, by the State of California Attorney General.

CONCLUSION

The results of our tests indicated that, in all significant respects, the San Bernardino City Unified School District has properly accounted for the expenditures held in the Building Fund (Measure T and N) and that such expenditures were made for authorized Bond projects. Further, it was noted that funds held in the Building Fund (Measure T and N), and expended by the District, were used for salaries of administrators only to the extent they perform administrative oversight work on construction projects as allowable per Opinion 04-110 issued on November 9, 2004, by the State of California Attorney General.

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
JUNE 30, 2016**

None reported.

**SAN BERNARDINO CITY UNIFIED SCHOOL DISTRICT
BUILDING FUND (MEASURE T AND N)**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
JUNE 30, 2016**

There were no audit findings reported in the prior year's schedule of financial statement findings.